UNITED S. ATES ENVIRONMENTAL R Reference No.: 10

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DATE: JUN 17 1985

SHBJECT: Consent Order No. EPD-WQ-751 (dtd 04 JAN 84) with General Electric Company, Rome, GA.

FROM Drew Peake, Environmental Engineer
AL/GA Unit, F.P.B., WMD

TO FILES

BACKGROUND

Director of the Georgia Environmental Protection Division (EPD) executed NPDES Permit No. GA0024155 on March 7, 1977 for the General Electric (G.E.) Medium Transformer Plant in Rome, Georgia. This permit was reissued on December 30, 1985, to expire on December 5, 1987. G.E. is listed as a major industrial. The following Orders are referenced in EPD-WQ-751: EPD-WQ-370 (dated 07 OCT 77), EPD-WQ-406 (dated 14 NOV 78), EPD-WQ-416 (dated 18 JUL 79), and EPD-WQ-487 (dated 30 AUG 81). The permit was reissued on December 30, 1982. The current permit limits polychlorinated biphenals to 0.01 mg/l (daily max), and oil & grease to 10 mg/l and 15 mg/l (daily average and daily max) at cutfalls 001 through 004. Storm runoff accounts for all the discharge from cutfalls 001, 002, and 003. Groundwater seepage, storm runoff and overflow from the spray pond combine to form outfall 004. During dry weather the only discharge from outfalls 001-004 is that from groundwater seepage and the spray pond to 004. Sanitary wastes are discharged to the municipal wastewater treatment plant through outfall 005.

In 1977, G.E. agreed to provide \$506,082 to the City of Rome to resolve a continuing problem with PCB contaminated sludge. That money was to install a chemical treatment system and construct a holding tank (\$363,882), and to help defray the operating and maintenance expense for three years (\$142,200). G.E. also agreed to remove 3.3 million gallons of PCB contaminated sludge that had accumulated at the Rome Sewage Treatment Plant.

It has been reported that the entire 68 acre site was paved to immobilize the PCB contaminated soil. If it is assumed that all the precipitation that falls on the site is discharged through outfalls 001 - 004 with PCB concentrations at the permitted limits, the mass loading would be about 3.7 kg per year of PCBs. The average annual precipitation in Rome for the 20 years ending in 1980 was 52.83 in/yr. Severe storms of any type are infrequent. The most frequent misfortune resulting from weather in this vicinity in the past has been floods on the rivers. The permit identifies the receiving waters as "unnamed tributaries to Horseleg Creek and unnamed tributaries of Little Dry Creek, both tributaries to Coosa River". Flooding, groundwater seepage and spray pond overflow could increase the total mass loading of PCBs considerably.

In 1977, EPA policy established zero discharge limits for PCBs for certain industrial source under 307(c). However, in 1977, there was a discussion between G.E. and EPD that 42 FR 6550 declassified the plant from the definition "electrical transformer plant" and therefore NPDES limits under Section 307(a) were not applicable. That discussion has no bearing on water quality based standards. EPA's position on the discharge of PCB's into the water is discussed in the attached April 29, 1985, memo on Fort Howard Paper Company (Pages 3-5).



The EPA instream criterion for PCBs at the 10^{-6} risk level is 0.079 ng/l (0.000000079 mg/l). A 3.7 kg/year mass loading, diluted by the average flow of the Coosa River (6773 cfs), would result in a concentration of 0.621 ng/l. That concentration approaches the 10^{-5} risk level of 0.79 ng/l.

The permit incorrectly states "For storm runoff detectable limits are defined by the Georgia Environmental Protection Division and the U.S. Environmental Protection Agency as 10 parts per billion (micrograms/liter)". In 1976, the detectable limit was 1 ppb (0.001 mg/l). Now the detectable limit is 0.065 ppb (0.000065 mg/l). The permit requires annual progress reports until a level of 0.001 mg/l in dry weather flow and 0.01 mg/l in all wet weather flow is achieved. Discharge limit for outfall 005, to the City of Rome's sewerage system, was set at below detectable limits (defined in the permit on page 14 as 1 ppb). Rome POTW monitors influent and has indicated that the concentration of PCBs coming into the plant "is almost always less than 1 ppb." The permit requires G.E. to monitor PCBs and flow at 005 on a daily basis. Monitoring reports must also include amount of rainfall on a daily basis. G.E. is required to collect information required to determine rainfall intensity and duration. The Consent Order (EPD-WQ-751) requires upgrading NPDES monitoring instrumentation to include state-of-the-art equipment and samplers according to the following schedule: April '84 - 001; October '84 - 002; July '84 - 003; January '85 004; and, July '85 - 005.

The G.E. plant has interim status to store hazardous wastes. On October 27, 1982, G.E. revised their RCRA Form 3 to de-list PCBs, asbestos, paint, and waste oil because these are not regulated as hazardous wastes. Their RCRA Form 3 now lists the following: 3000 lbs. ethylene dichloride and/or formic acid; 2000 lbs ethene, 1,1,2,2-tetrachloro; 50 lbs benzene, methyl; 1000 lbs benzene, dimethyl (I,T). Part B of their application was due to Georgia in January 1985.

In 1976 the State banned commercial fishing on the Coosa because of dangerous levels of PCBs that were found in the fatty tissue of fish taken from that river. The source of PCBs was believed to be the G.E. plant. Gene Welsh responded to a recent report (attached) of toxic waste contamination in the Coosa, Etowah and Costanaula Rivers with "... The report is far from factual. listed the problems of years ago, and not what has been done to correct it." (Atlanta Constitution 4/8/85). In the same article, Gene Welsh reported "...the last reading on fish taken from the Coosa last June showed a PCB range of zero to 15 parts per million in bottom fish and zero or near zero in sport fish such as bass". The acceptable federal level was lowered from 5 to 2 parts per million last year. When we requested recent data on PCB levels in fish taken from the Cossa from Mike Jennings of the Georgia Fish and Game Division, we were advised that we would have to go through Gene Welsh to obtain that data. There is no FCB data in STORET for the Coosa and EPD does not have a report on this issue. The Environmental Defense Fund report is attached. The Report's author, Mary Beth Zimmerman, National Governors Association identified Mike Jennings as the source of their data.

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